## TORBAY COUNCIL

Wednesday, 31 July 2024

#### LICENSING SUB-COMMITTEE

A meeting of Licensing Sub-Committee will be held on

#### Thursday, 8 August 2024

commencing at 9.30 am

The meeting will be held in the Banking Hall, Castle Circus entrance on the left corner of the Town Hall, Castle Circus, Torquay, TQ1 3DR

Members of the Committee

Councillor Brook

Councillor Douglas-Dunbar

**Councillor Barbara Lewis** 

#### A Healthy, Happy and Prosperous Torbay

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#### LICENSING SUB-COMMITTEE AGENDA

#### 1. Election of Chairman/woman

To elect a Chairman/woman for the meeting.

#### 2. Apologies

To receive apologies for absence, including notifications of any changes to the membership of the Sub-Committee.

#### 3. Minutes

To confirm as a correct record the Minutes of the meetings of the Sub-Committee held on 9 and 30 May 2024

#### 4. Declarations of interests

(a) To receive declarations of non pecuniary interests in respect of items on this agenda

**For reference:** Having declared their non pecuniary interest members may remain in the meeting and speak and, vote on the matter in question. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

(b) To receive declarations of disclosable pecuniary interests in respect of items on this agenda

**For reference:** Where a Member has a disclosable pecuniary interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

(**Please Note:** If Members and Officers wish to seek advice on any potential interests they may have, they should contact Governance Support or Legal Services prior to the meeting.)

#### 5. Urgent items

To consider any other items that the Chairman decides are urgent.

6. Breakwater Bistro, Berry Head Road, Brixham, TQ5 9AF (Pages 17 - 42)

To consider an application for a Variation to a Premises Licence in respect of Breakwater Bistro, Berry Head Road, Brixham, TQ5 9AF

(Pages 3 - 16)

#### Minutes of the Licensing Sub-Committee

#### 9 May 2024

#### -: Present :-

Councillors Douglas-Dunbar, Johns and Barbara Lewis

(Also in attendance: Councillor Chris Lewis)

#### 1. Election of Chairman/woman

Councillor Johns was elected as Chairman for the meeting.

#### 2. Minutes

The Minutes of the meeting of the Sub-Committee held on 28 March 2024 were confirmed as a correct record and signed by the Chairman.

#### 3. Within Temptation, Lower Union Lane, Torquay

Members considered a report on a new application for the Grant of a Sex Entertainment Venue Licence in respect of Within Temptation, Lower Union Lane, Torquay.

Written Representations received from:

Name	Details	Date of Representation
Member of the Public	Written representation objecting to the application for a Sex Entertainment Venue Licence on the grounds of the locality of the premises and is unsuitable for the area.	21 April 2024
Member of the Public	Written representation objecting to the application for a Sex Entertainment Venue Licence on the grounds of the locality of the premises and is unsuitable for the area.	22 April 2024
Environmental Health	Written representation received from the Regulatory Service Manager, setting out suggested conditions for consideration should the application	15 April 2024

be granted.	

Oral Representations received from:

Name	Details
The Applicant's Representative	The Applicant's Representative outlined the application and responded to Members questions and confirmed that the Applicant agreed with the conditions outlined in the written representation submitted by the Responsible Authority on 15 April 2024.
Environmental Health	The Regulatory Service Manager outlined their representation.
Member of the Public	The Member of the Public outlined their objection to the application and responded to Members questions.

#### Decision

That the application for a Sexual Entertainment Venue licence for Within Temptation, Lower Union Lane, Torquay, be granted as applied for, subject to amendment of the standard conditions proposed by the Responsible Authority and agreed by the Applicant.

#### **Reason for Decision**

Having carefully considered the oral and written Representations, Members unanimously resolved to grant the licence subject to the standard conditions found at Appendix D of the Statement of Licensing Policy for Sex Establishments (the Policy), as amended by the Responsible Authority to reflect the activities carried out at the Premises and agreed by the Applicant at the hearing.

In coming to that decision, Members gave careful consideration to the proximity of the Premises to other establishments, having regard to the primary considerations as set out in paragraph 2.2 of the Policy and the map of the surrounding area provided by the Licensing Officer, and found no cause for concern in respect of a Sex Entertainment Venue at this location. Furthermore, Members noted that the Premises had been operating for a period of 3 years, albeit with a different owner / Manager prior to March 2023, without any reported incidents of concern from the Police, or complaints received by Environmental Health.

Whilst Members heard from one objector as regards to the proximity of the Premises to a language school and the impression that may be formed from those from outside of the area, Members also heard that no such issues had arisen in the time that the establishment had been operating and that the Premises was currently open to club members on Friday and Saturday nights, and for private hire during the week, when the language school was closed.

In consideration of the Applicant's submissions, Members formed the view that the Premises was well managed and that the current owners had worked hard to improve the reputation of the establishment. Members were impressed by the thorough policies and procedures in place, along with the strict rules that must be followed by patrons, and that Management were rigorous to enforce.

Members were however mindful of the quantity limit of 2 on the number of Sex Entertainment Venues (Lap dancing and Striptease) in the area, as set out in the Policy. However, in departing from the quantity limit, Members determined that this Premises provided a different offering to like-minded persons, in that there were no employed dancers providing the relevant entertainment. After careful deliberation, Members unanimously resolved that it was in the interest of public safety and choice, to issue the applied for licence and to depart from the Policy on this occasion.

Chairman/woman

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#### Minutes of the Licensing Sub-Committee

#### 30 May 2024

-: Present :-

Councillors Douglas-Dunbar, Tolchard and Virdee

#### 4. Election of Chairman/woman

Councillor Douglas-Dunbar was elected as Chairwoman for the meeting.

#### 5. Arena Torquay, 39-41 Torwood Street, Torquay

Members considered a report on an application for a Premises Licence in respect of Arena Torquay, 39-41 Torwood Street, Torquay. The Premises do fall within the Cumulative Impact Area.

Written Representations received from:

Name	Details	Date of Representation
Police	Representation setting out proposed conditions should the application be approved.	29 April 2024
Public Protection Officer	Representation objecting to the application on the ground of the Licensing Objective 'The Prevention of Public Nuisance'.	Undated
Member of the Public	Representation objecting the application on the grounds of the Licensing Objectives 'The Prevention of Crime and Disorder', 'The Prevention of Public Nuisance' and 'The Protection of Children from Harm'.	25 April 2024
Member of the Public	Representation objecting the application on the grounds of the Licensing Objectives 'The Prevention of Public Nuisance' and 'The Prevention of Crime and Disorder'.	Received 29 April 2024
Member of the Public	Representation objecting to the application on the grounds of the Licensing Objectives 'The Prevention of Public Nuisance'	Received 30 April 2024

		1
	and 'The Prevention of Crime	
Member of the Public	and Disorder'. Representation objecting to the application on the grounds of	30 April 2024
	the Licensing Objectives 'The Prevention of Public Nuisance'	
	and 'The Prevention of Crime and Disorder'.	
Member of the	Representation objecting to the	30 April 2024
Public	application on the grounds of	
	the Licensing Objectives 'The Prevention of Public Nuisance'	
	and 'The Prevention of Crime	
	and Disorder'.	
Member of the	Representation objecting to the	30 April 2024
Public	application on the grounds of the Licensing Objectives 'The	
	Prevention of Public Nuisance'	
	and 'The Prevention of Crime	
	and Disorder'.	
Member of the	Representation objecting to the	30 April 2024
Public	application on the grounds of the Licensing Objectives 'The	
	Prevention of Public Nuisance'	
	and 'The Prevention of Crime	
	and Disorder'.	
Member of the Public	Representation objecting to the application on the grounds of	7 May 2024
	the Licensing Objectives 'The	
	Prevention of Public Nuisance'	
	and 'The Prevention of Crime	
Member of the	and Disorder'.	7 May 2024
Public	Representation objecting to the application on the grounds of	7 May 2024
	the Licensing Objectives 'The	
	Prevention of Public Nuisance'	
	and 'The Prevention of Crime	
	and Disorder', 'Public Safety' and 'The Protection of Children	
	from Harm'.	
Member of the	Representation objecting to the	9 May 2024
Public	application on the ground of the	
	Licensing Objective 'The	
Member of the	Prevention of Public Nuisance'. Representation in support of the	3 May 2024
Public	application for a Premises	
	Licence.	
Member of the	Representation in support of the	7 May 2024
Public	application for a Premises Licence.	

Additional Information:

Prior to the Hearing the following additional information 'Rebuttal to Environmental Health Objection to License Application' was provided by the Applicant and circulated to Members.

At the Hearing a letter from Red Twin Limited was circulated to all parties.

Oral Representations received from:

Name	Details
Applicant	The Applicant outlined his application for a Premises
	Licence and responded to Members questions.
Member of the	A Member of the Public outlined their objection to the
Public	application for a Premises Licence and responded to
	Members questions.
Member of the	A Member of the Public outlined their objection to the
Public	application for a Premises Licence.

#### Decision:

That the application for a Premises Licence in respect of Arena Torquay, 39-41 Torwood Street, Torquay be granted as applied for, subject to the following reduced hours:

- Live music from 10:00 am to 00:00 (midnight);
- Record music 10:00 am to 01:30 am with the last 30 minutes to be ambient music for the egress of patrons;
- Late night refreshment 11:00 pm to 01:00 am
- Supply of alcohol 10:00 am to 01:00 am
- Opening times 10:00 am to 01:30 am

and the conditions agreed by the Police, with the following amendments: -

#### Section 18

#### General

Condition 5 shall be amended to read:

Where a planned event runs past midnight, with anticipated attendance of 500 or more, responsible authorities will be advised in writing 28 days before the event.

#### The Prevention of Crime and Disorder

Condition 3 shall be amended to read:

The logs shall be kept at the premises for at least 12 months, following the date of entry and be made available for inspection and copying upon request of an authorised officer of a responsible authority.

Condition 4 shall be amended to read:

All drinks from 21:00 hours until close must be served in toughened, strengthened, polycarbonate or plastic glasses.

Condition 5 shall be amended to read:

From 21:00 hours until close, no alcohol shall be sold or supplied in glass bottles from which it is intended or likely that a person shall drink.

Condition 6 shall be amended to read:

Thursday, Friday and Saturday – As a standard, a minimum of 2 SIA door stewards to be on duty from 21.00 hours until close on Thursday, Friday and Saturday nights. Thereafter, the number of SIA licensed door supervisors employed shall be in accordance with 1:100 ratio of door supervisors to customers.

During any boxing event a minimum of 6 SIA door stewards shall be on duty throughout the event taking place.

Condition 8 shall be amended to read:

A risk assessment with a full review will be completed every quarter, but immediate action will be taken if there is seen to be evidence to suggest an increase to the volume of SIA trained door staff is required on any particular day. This assessment shall be made available upon request of an authorised officer of a responsible authority.

#### Public Safety

Condition 15 shall be amended to read:

For all boxing and wrestling events, an appropriately qualified medical practitioner shall be present throughout the event taking place.

Condition 20 shall be amended to read:

The Premises Licence Holder and/or Designated Premises Supervisor must take precautions to maintain occupancy levels at the premises, using either a clicker, digital system or equivalent to do so.

#### The Prevention of Public Nuisance

Condition 1 shall be amended to read:

The handling of kegs, bottles cleaning equipment, bottle disposal and similar items shall not take place between 22:00 hours and 09:00 hours.

Condition 11 shall be amended to read:

A written Dispersal Policy shall be in place and operated at the premises to move customers from the premises and the immediate vicinity in such a way as to cause minimum disturbance or nuisance to nearby residents. The Policy shall include customers use of the designated smoking area, setting out mitigation measures to minimise disturbance or nuisance to nearby neighbours and to prevent obstruction to the public footpath/highway. The Policy shall be written in consultation with and agreed by the Licensing Authorities Public Protection Officer. The Policy shall be made available upon request of an authorised officer of a responsible authority.

Condition 12 shall be amended to read:

During an event, any congregation of customers for smoking/vaping provision which forms outside the premises must be supervised by SIA licensed door supervisors when they are required, to ensure that it is orderly, there is no associated public nuisance, or obstruction to the public footpath/highway.

#### The Protection of Children from Harm

Condition 2h) be amended to include:

No person under 14 years shall be permitted access to the event.

Condition 5 be amended to read:

A written Safeguarding and Welfare Policy shall be in place and operated at the premises. The Policy shall be written in consultation with and agreed by the Licensing Authorities Safeguarding Officer. The Policy shall be made available for inspection and copying by an officer of an authorised authority.

and the following Additional Conditions:

- 1. Regulated entertainment shall not be permitted at the premises until such time the Premises Licence Holder has put in place sufficient measures which address noise outbreak from this premises, in consultation with and agreed by the Licensing Authority Public Protection Officer;
- 2. After 21:00 hours until close, the premises shall have a designated a smoking area for customers.
- The designated smoking area shall be monitored by a SIA door steward or a member of staff to ensure that customers using the area do not unreasonably disturb nearby residents.

- 4. Customers causing a disturbance or nuisance in the designated smoking area shall be asked to stop or to return inside the premises. Where the customer refuses either, they shall be asked to leave the premises.
- 5. That there shall be no more than 20 customers in the designated smoking area at any one time;
- 6. No drinks shall be permitted in the smoking area at any time;
- 7. During ticketed events the premises shall not be open to the public;
- 8. A noise limiter shall be installed at the premises and used for all regulated entertainment.
- 9. The noise limiter level shall be set in consultation and agreed by the Licensing Authorities Public Protection Officer.
- 10. Any change to the noise limiter level shall be given in writing by the Licensing Authorities Public Protection Officer;
- 11. Premises Licence Holder shall publish details of a staff member at the venue to be the first point of contact to receive comments and complaints; and
- 12. The Premises Licence Holder shall submit a compliant plan, which accords with the requirements set out in Regulation 23(3) of the Licensing Act 2003 (Premises licence and club premises certificate) Regulations 2005.

#### **Reasons for Decision:**

Having carefully considered all the written and oral Representations, Members resolved to grant the licence, noting the reduction in opening times and sale of alcohol and licensable activities proposed by the Applicant, and understanding and accepting his reasons for the lack of some detail contained within the application.

The Applicants oral representation set out that the fabric of the building required extensive physical alterations, prior to him being able submit a compliant plan in respect of fixed structures, stage height and location, activity locations, location and type of any fire safety and any other safety equipment, kitchen etc. During his oral representation, the Applicant did however explain to Members, using the plan provided, where these matters were intended which assisted them in their decision making.

In coming to their decision, Members had careful and considered regard to the level of modification required to the building, the lack of experience of the Applicant to operate a Premises such as that intended, notwithstanding his significant experience in licensed venues and outdoor events, and the historical complaints of noise outbreak from the building, as set out in the objections before them, and determined it appropriate to impose an additional condition which prohibited regulated entertainment at the premises until such time that the Premises Licence Holder had put in place sufficient measures which addressed the potential for noise outbreak from

the premises, in consultation with and agreed by the Licensing Authorities Public Protection Officer. This, in Members opinion, was appropriate and proportionate to uphold the Licensing Objectives, and seek to reassure those Interested Parties who had submitted an objection to the Application, based on their previous and feared experience of noise nuisance.

Members were reassured by the Applicants oral representation, noting that he was sufficiently knowledgeable of the application and detailed conditions therein, and that he was confident in representing himself at the hearing, despite being accompanied by his representative. The Applicant demonstrated considerable knowledge of the Licensing Objectives and measures that could be taken to ensure they were upheld, thereby evidencing his extensive experience of licenced venues and events.

Members gave serious consideration to refusing the application, noting the premises location within the Cumulative Impact Area (CIA), historical noise issues with the fabric of the building and the application lacking specific detail in part. However, Members noted the Applicants engagement and consultation with the Police which resulted in extensive conditions proposed by them and agreed by the Applicant and the Police having no objection to what would have been a 3.30am licence, and the oral representation from the Public Protection Officer which, as a result of that put forward at the hearing, his only concern remained with customers in the outside area.

Members were therefore satisfied to grant the Licence, welcoming the building being brought back in to use with the intended mixed age range and offer, having amended and imposed additional conditions to ensure that the premises would not add to public nuisance and or crime and disorder in the Licensing Authorities CIA, which included measures to mitigate potential noise from customers in the outside area, when dispersing and smoking/vaping, and determined that these should alleviate the remaining concerns of the Public Protection Officer and the interested parties, and uphold the Licensing Objectives.

In concluding, Members noted that a Review of the Premises Licence can be sought by any Interested party or a Responsible Authority, should issues arise as a result of granting this licence.

#### 6. Adjournment

#### 7. Wall Park Touring & Centry Road Camping, Centry Road, Berry Head, Brixham

Members considered a report on an application for a Variation to a Premises Licence in respect of Wall Park Touring and Centry Road Camping, Centry Road, Berry Head, Brixham.

Written Representations received from:

Name	Details	Date of Representation
Member of the Public	Representation objecting the application for a Variation to a Premises Licence on the	13 May 2024 16 May 2024

I	emound of (The Dreve 1' 1)	
	ground of 'The Prevention of	
	Public Nuisance'.	
	Further written information also	
	provided.	
Member of the	Representation objecting to the	13 May 2024
Public	application for a Variation to a	
	Premises Licence on the	
	grounds of 'The Prevention of	
	Crime and Disorder' and 'The	
	Prevention of Public Nuisance'.	
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	-
	Premises Licence.	
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	.,
	Premises Licence.	
Member of the	Representation in support of the	28 April 2024
Public	application for a Variation to a	<b></b> .
	Premises Licence.	
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	10 110 2021
	Premises Licence.	
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	10 100 2027
	Premises Licence.	
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	
	Premises Licence.	
Member of the	Representation in support of the	14 May 2024
Public	application for a Variation to a	T T Way 2027
	Premises Licence.	
Member of the	Representation in support of the	16 May 2024
Public	application for a Variation to a	10 May 2024
	Premises Licence.	
Member of the	Representation in support of the	14 May 2024
Public		14 Way 2024
	application for a Variation to a Premises Licence.	
Member of the	Representation in support of the	16 May 2024
		16 May 2024
Public	application for a Variation to a	
Mombor of the	Premises Licence.	16 May 2024
Member of the	Representation in support of the	16 May 2024
Public	application for a Variation to a	
Manahanafili	Premises Licence.	45 May 2004
Member of the	Representation in support of the	15 May 2024
Public	application for a Variation to a	
	Premises Licence.	
Member of the	Representation in support of the	15 May 2024
- · · ·		
Public	application for a Variation to a Premises Licence.	

Member of the Public	Representation in support of the application for a Variation to a Premises Licence.	15 May 2024
Member of the Public	Representation in support of the application for a Variation to a Premises Licence.	15 May 2024

Oral Representations received from:

Name	Details
Applicant	The Applicant presented his application and responded to
	Members questions.

#### Decision

That the application for a Variation to a Premises Licence in respect of Wall Park Touring and Centry Road Camping, Centry Road, Berry Head, Brixham be approved as applied for.

#### **Reasons for Decision**

Having carefully considered all the written and oral representations, Members unanimously granted the variation application for removal of the condition within the premises licence, allowing only for the sale of alcohol to be permitted to persons residing at the premises, having been satisfied by the evidence before them that in doing so, the Licensing Objectives would be upheld.

Members heard from the Applicant that they had received daily requests from nonresidents for the sale of alcohol, with 16 providing support in writing and whilst they saw this as a positive way to increase the offering at the campsite, benefiting both locals and residents who had seasonal pitches and had made local friends, they would welcome the additional income that this would generate as well as being able to provide employment out of season.

Whilst two representations had been received from Interested Parties objecting to the application, to which Members acknowledged their concerns regarding anti-social behaviour, they were reassured by the confirmation from the Licensing Officer that there had been no complaints submitted to the Council's Licensing Department in this regard, in respect of this premises to date. Members were further reassured by the Applicant's willingness to engage with residents in what was recognised as a small community, and that the Applicant had successfully built good relationships with some people in the immediate vicinity.

In his oral submission, the Applicant appreciated the concerns raised by those living locally however, was clear that his business was very reliant upon receiving good online reviews and it was therefore in their interests to avoid, and immediately clamp down on any anti-social behaviour. Furthermore, Members heard that the bar closes at 22.00 hours in line with the wider site rules of quiet from 22.00 hours and noted the Applicant's submission that the premises is a caravan site, and not a pub, and therefore had no concerns that the Licensing Objective the 'Prevention of Public Nuisance' would not be upheld.

Furthermore, Members noted the absence of representations from any of the Responsible Authorities and deduced from this, that they had no concerns with this variation application. In forming this opinion, Members noted the proactiveness of the Responsible Authorities in submitting representations, where concerns presented.

In concluding, Members noted that a Review of the Premises Licence can be sought by a Responsible Authority, or any other person should issues arise as a result of the grant of this application.

Chairman/woman

## Agenda Item 6

## TORBAY COUNCIL

Briefing Report No:	Public	c Agenda Item:	Yes
Title:	Licensing Act 2003 – An ap Licence in respect of Breakwa TQ5 9AF		
Wards Affected:	St Peter's with St Mary's		
То:	Licensing Sub- Committee	On:	08 August 2024
Contact Officer: Telephone: Email:	Carrie Cottell 01803 207079 <u>Licensing@torbay.gov.uk</u>		

#### 1. Key points and Summary

- 1.1 To consider and determine an application, in respect of the Premise detailed above, for a Variation to a Premises Licence.
- 1.2 The application relates to all the Corporate Priorities within the Community Plan.
- 1.3 The matters raised relate to the Licensing Objective "The Prevention of Public Nuisance".
- 1.4 The matter must be considered on its own merits having received details of the issues arising either at a hearing or by written Representations if all parties have agreed that a hearing is not necessary. Having regard to the Representations and issues arising, a decision must be made to take such steps as are appropriate for the promotion of the licensing objectives. These are:-
  - (a) to modify the conditions of the licence, or
  - (b) to reject the application in whole or in part.

For this purpose, the conditions of the licence are modified if any of them is altered or omitted, or any new condition is added.

1.5 Reasons for the decision must be given for inclusion in the appropriate Notices required to be served on the Interested Parties and Responsible Authorities at the determination of the matter.

forward thinking, people orientated, adaptable - always with integrity.

#### 2. Introduction

2.1 An application has been made under Section 34 of the Licensing Act 2003 (hereinafter referred to as 'the Act') for a Variation to a Premises Licence. Details of the application are shown in Appendix 1. Only the relevant pages of the application are shown.

A copy of the Plan of the Premises showing the new extended balcony area is shown at Appendix 2.

A brief description of the proposed Variation is as follows:-

- To amend the Plan of the Premises to increase the size of the external balcony area.
- To remove one condition from the licence. The condition to be removed is:

Annexe 2 – The Prevention of Children from Harm – Condition 1: "Regular ID checks shall be carried out and only current photocard driving licence and passports shall be accepted as ID."

- For Additional Conditions to be added to the Licence, as set out on pages 6-7 of the Variation application found at Appendix 1
- 2.2 A copy of the current premises licence showing the licensable activities, timings and conditions is shown at Appendix 3 of this report.

A copy of the current plans of the premises is shown at Appendix 4 of this report.

The exemptions under the Live Music Act 2012 apply to this licence.

2.3 Torbay Council as the Licensing Authority is satisfied that the Applicant has met the administrative requirements of Section 35(1) of the Act but is unable to issue the Variation to the Premises Licence, as relevant Representations have been received from Interested Parties. The Licensing Authority is also satisfied that the Representations were received within the appropriate time-scale, have not been subsequently withdrawn, and are not vexatious or frivolous.

We have received 2 representations from Interested Parties in relation to the Licensing Objective "The Prevention of Public Nuisance". These are shown at Appendix 5 of this report.

There have been no other Representations received from any other Interested Party or any Responsible Authority, other than that mentioned above.

- 2.4 The Licensing Authority is required to conduct a hearing by the provisions of Section 35(3) unless all parties agree that this is not necessary.
- 2.5 Appropriate Notices have been issued to all parties, as required by the Licensing Act 2003 (Hearing Regulations) 2005, including, where appropriate, details of the Representations and the procedure to be followed at the hearing.

- 2.6 If the application is refused, in whole or in part, a Right of Appeal to the Magistrates' Court is granted by Section 181 of the Act and, by Paragraph 1 of Schedule 5, to the Applicant.
- 2.7 If the application is granted, a Right of Appeal to the Magistrates' Court is granted by Section 181 of the Act and, by Paragraph 4(2) of Schedule 5 to :-

(a) The applicant for the variation of the licence against any decision to modify the conditions

- (b) Any person who made a relevant representation in relation to the application who desires to contend
  - (i) that any variation made ought not to have been made, or

(ii) that, when varying the licence, the Licensing Authority ought to have modified the conditions of the licence or ought to have modified them in a different way.

- 2.8 Following such Appeal, the Magistrates' Court may:-
  - (a) dismiss the appeal,

(b) substitute for the decision appealed against any other decision which could have been made by the Licensing Authority, or

(c) remit the case to the Licensing Authority to dispose of it in accordance with the direction of the Court,

and may make such order as to costs as it thinks fit.

#### Rachael Hind Regulatory Services Manager

#### Appendices

Appendix 1	Relevant sections of the application form.
Appendix 2	Copy of the revised external Plan of the Premises
Appendix 3	Copy of the Existing Licence
Appendix 4	Copy of the Existing Plans
Appendix 5	Representations from 2 Interested Parties

**Documents available in members' rooms** None

#### Background Papers:

The following documents/files were used to compile this report:

The current Premises Licence for the above Premise.

Torbay Council Licensing Policy 2021 - 2026

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### Agenda Item 6 Appendix 1



Torbay Application to vary a premises licence Licensing Act 2003 For help contact https://forms.torbay.gov.uk/ContactLicenceTrading Telephone: 01803 208025

\* required information

Section 1 of 18		
You can save the form at any t	ime and resume it later. You do not need to be	logged in when you resume.
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.
Your reference		You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.
Are you an agent acting on be	half of the applicant? Io	Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.
Applicant Details		
* First name	ТОМ	]
* Family name	MAYERS	]
* E-mail		]
Main telephone number		] Include country code.
Other telephone number		]
🔲 Indicate here if you wou	ld prefer not to be contacted by telephone	
Are you:		
Applying as a business of	or organisation, including as a sole trader	A sole trader is a business owned by one person without any special legal structure.
<ul> <li>Applying as an individua</li> </ul>	al	Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.
Applicant Business		
Is your business registered in the UK with Companies House?	Yes O No	Note: completing the Applicant Business section is optional in this form.
Registration number	11428647	]
Business name	BRIXHAM MORTAR LTD	If your business is registered, use its registered name.
VAT number GB	434482200	Put "none" if you are not registered for VAT.
Legal status	Private Limited Company	]

Continued from previous page		
Your position in the business	GENERAL MANAGER	
Home country	United Kingdom	The country where the headquarters of your business is located.
Registered Address		Address registered with Companies House.
Building number or name	THE BREAKWATER BISTRO	
Street	BERRY HEAD ROAD	
District	DEVON	
City or town	BRIXHAM	
County or administrative area	TORBAY	
Postcode	TQ59AF	
Country	United Kingdom	
Section 2 of 18		
APPLICATION DETAILS		
vary substantially the premis you should make a new prem	sed to vary the licence so as to extend the pe ses to which it relates. If you wish to make the nises licence application under section 17 of t	at type of change to the premises licence, the Licensing Act 2003.
	ing the premises licence holder, apply to vary a nises described in section 2 below.	premises licence under section 34 of the
* Premises Licence Number	PL0261	
Are you able to provide a posta	al address, OS map reference or description of t	he premises?
Address O S ma	p reference O Description	
Postal Address Of Premises		
Building number or name	THE BREAKWATER BISTRO	
Street	BERRY HEAD ROAD	
District	DEVON	
City or town	BRIXHAM	
County or administrative area	TORBAY	
Postcode	TQ59AF	
Country	United Kingdom	
Premises Contact Details		
Telephone number		

Continued from previous page			
Non-domestic rateable value of premises (£)	19,750		
Section 3 of 18			
VARIATION			
Do you want the proposed variation to have effect as soon as possible?	• Yes	O No	
Do you want the proposed var introduction of the late night l		lation to the	
⊖ Yes	No		You do not have to pay a fee if the only purpose of the variation for which you are applying is to avoid becoming liable to the late night levy.
If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, state the number expected to attend			
Describe Briefly The Nature	Of The Proposed Variati	on	
could be relevant to the licens	ing objectives. Where you	ur application includes	and layout and any other information which off-supplies of alcohol and you intend to cription of where the place will be and its
WE ARE A 2 STOREY RESTAUR ON THE 2ND FLOOR WE CURR WE PLAN TO EXTEND THE BA WE ONLY WISH TO AMEND O	ENTLY HAVE A BALCONY LCONY (BUILDING PLANN	(ALREADY IN THE LICE	
Existing floor plans of the inte Remove 1 condition and addir	-		
Section 4 of 18			
PROVISION OF PLAYS			
See guidance on regulated en	tertainment		
Will the schedule to provide p vary is successful?	lays be subject to change	if this application to	
⊖ Yes	No		
Section 5 of 18			
PROVISION OF FILMS			
See guidance on regulated en	tertainment		
Will the schedule to provide fil vary is successful?	lms be subject to change	if this application to	
⊖ Yes	No	Page 23	

Continued from previous	page			
Section 12 of 18				
PROVISION OF LATE N	IGHT REFRESHMENT			
Will the schedule to pro this application to vary	ovide late night refreshr is successful?	nent be subject to c	hange if	
⊖ Yes	No			
Section 13 of 18				
SUPPLY OF ALCOHOL				
Will the schedule to sup vary is successful?	oply alcohol be subject	to change if this app	olication to	
⊖ Yes	No			
Section 14 of 18				
ADULT ENTERTAINME	NT			
Highlight any adult ent premises that may give			ntertainmer	nt or matters ancillary to the use of the
give rise to concern in r	respect of children, rega	ordless of whether y	ou intend ch	lary to the use of the premises which may ildren to have access to the premises, for oups etc gambling machines etc.
		-		
Section 15 of 18				
HOURS PREMISES ARE	OPEN TO THE PUBLIC	:		
Standard Days And Ti	mings			
MONDAY				Provide timings in 24 hour clock
	Start 10:00	End	00:30	(e.g., 16:00) and only give details for the days
	Start	End		of the week when you intend the premises to be used for the activity.
TUESDAY				
	Start 10:00	End	00:30	
	Start	End		
WEDNESDAY				
WEDNESDAT	Start 10.00	En d	00-20	1
	Start 10:00	End	00:30	
	Start	End		
THURSDAY				
	Start 10:00	End	00:30	
	Start	End		

Page 24

Continued from previous page			
FRIDAY			
	10:00 End	00:30	
Start	End		
SATURDAY			
Start	10:00 End	00:30	
Start	End		
SUNDAY			
Start	10:00 End	00:00	
Start	End		
State any seasonal variations.			
	hu) whore the activity will accur on	additional days during the summer menths	
-	(iii) where the activity will occur on	additional days during the summer months.	
Same as existing license			
Non standard timings. Where y those listed above, list below.	you intend to use the premises to b	e open to the members and guests at different times from	
For example (but not exclusive	ely), where you wish the activity to	go on longer on a particular day e.g. Christmas Eve.	
N/A			
Identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.			
Remove Condition 1 from Anr	nexe 2 – The Protection of Children	from Harm - Regular ID checks shall be carried out and	
only current photocard driving licence and passports shall be accepted as ID.			
I have enclosed the premises licence			
I have enclosed the relevant part of the premises licence			
Reasons why I have failed to enclose the premises licence or relevant part of premises licence.			
Section 16 of 18	Page	25	
LICENSING OBJECTIVES		20	

Describe the steps you intend to take to promote the four licensing objectives: a) General – all four licensing objectives (b,c,d,e) List here steps you will take to promote all four licensing objectives together. Same as existing license and 🛛 All staff engaged in licensable activity at the premises will receive training and information in relation to the following : The Challenge 25 scheme in operation at the premises, including the forms of identification that are acceptable. The hours and activities permitted by the premises licence issued under the Licensing Act 2003 and conditions attached to the licence How to complete and maintain the refusal register in operation at the premises (in relation to the sale of alcohol). Recognising the signs of drunkenness. The operating procedures for refusing service to any person who is drunk, under-age or appears to be under-age, or appears to be making a proxy purchase. Action to be taken in the event of an emergency, including reporting an incident to the emergency services. Training shall be recorded in documentary form and shall be regularly refreshed at no greater than 12 monthly intervals. Training records shall be made available for inspection and copying at reasonable times upon request of an authorised officer of a responsible authority. Training records will be retained for at least 12 months. b) The prevention of crime and disorder Same as existing license and 🛛 An incident log shall be kept and maintained at the premises which will include a log of the following, including pertinent details : Any incidents of disorder or of a violent or anti-social nature All crimes reported to the venue, or by the venue to the police All ejections of patrons Any complaints received Seizures of drugs or offensive weapons Any faults in the CCTV system Any visits by a responsible authority (under the Licensing Act 2003) or emergency service. Records must be completed within 24 hours of any incident, and will contain the time and date, the nature of the incident, the people involved, the action taken and details of the person responsible for the management of the premises at the time of the incident. The logs shall be kept for at least 12 months following the date of entry and be made available for inspection and copying upon request of an authorised officer of a responsible authority. An alcohol sales refusal register shall be kept at the premises and be maintained to include details of all alcohol sales refused. The register will include: the date and time of refusal the reason for refusal details of the person refusing the sale description of the customer any other relevant observations. The refusals register will be made available for inspection and copying on request of an authorised officer of a responsible authority. All entries must be made within 24 hours of the refusal c) Public safety

Same as existing license

Continued from previous page...

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Continued from previous page...

d) The prevention of public nuisance

Noise from the premises shall not be audible within any dwelling with windows open for normal ventilation especially after 2300 hours. This shall be assessed from the boundary to the nearest residential properties, on all sides of the licensed premises. The criteria that shall be applied are: -

i) Before 2300 hours - Noise emanating from the premises shall not be clearly distinguishable above other noise.
 ii) After 2300 hours - Noise emanating from the premises shall not be distinguishable above background levels of noise.

iii) The local authority shall reserve the right in cases of tonal noise and where premises are attached to others, to make further assessments from within the residential property.

#### e) The protection of children from harm

Same as existing license and

It is premises shall operate a Challenge 25 Policy and any individual who appears to be under the age of 25 will be required to produce an approved form of photographic identification i.e.

A photo driving licence

A passport

An identification card carrying the PASS hologram

Unless such identification is produced the sale of alcohol must be refused.

#### Section 17 of 18

#### NOTES ON REGULATED ENTERTAINMENT

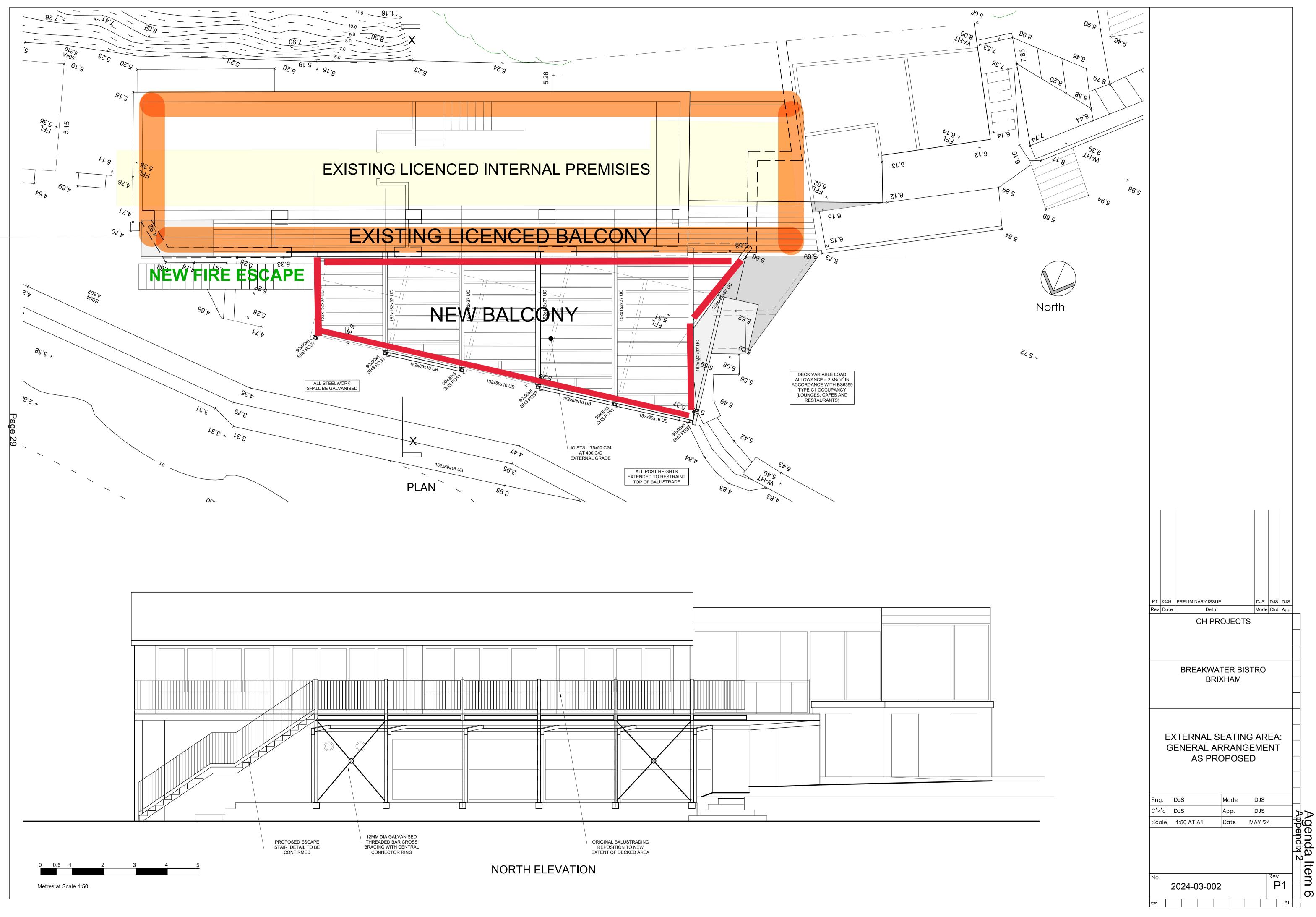
#### Continued from previous page...

successful such as publicatior enforcement.	n of business details on a public register, it may also be shared for the purposes of
• your rights under the legislati	Your personal information. If you wish to access your personal information or exercise any of on then please contact Torbay Counci● s Information Governance team on 01803 207467. und on the Information Governance pages on Torbay Counci● s internet pages at www.
	ed for the prevention and detection of crime, for example with the police and other agencies e Audit Commission under the National Fraud Initiative data matching exercise.
* I have gained permission from	n all licence holders in making this application
Ticking this box indicate	es you have read and understood the above declaration
This section should be complet behalf of the applicant?"	red by the applicant, unless you answered "Yes" to the question "Are you an agent acting on
* Full name	TOM MAYERS
* Capacity	GENERAL MANAGER
* Date	07     /     06     /     2024       dd     mm     yyyy
	Add another signatory
Once you're finished you need	
1. Save this form to your comp	
2. Go back to https://www.gov	.uk/apply-for-a-licence/premises-licence/torbay/change-1 to upload this file and continue

with your application.

Don't forget to make sure you have all your supporting documentation to hand.

## IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.



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LOCAL AUTHORITY

TORBAY
COUNCIL

#### Part 1 - Premises Details

POSTAL ADDRESS OF PREMISES, OR IF NONE, ORDNANCE SURVEY MAP REFERENCE OR DESCRIPTION

#### **Breakwater Bistro**

Berry Head Road, Brixham, Devon, TQ5 9AF.

#### WHERE THE LICENCE IS TIME LIMITED THE DATES

Not applicable

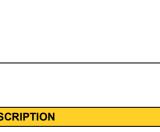
#### LICENSABLE ACTIVITIES AUTHORISED BY THE LICENCE

- provision of late night refreshment
- the sale by retail of alcohol

E TIMES THE LICENCE AUTHORIS	ES THE CARRYING OUT OF LICENSA	BLE ACTIVITIES		
Activity (and Area if applicable)	Description	Time From	Time To	
L. Late night refreshment (Indoors	;)			
	Monday to Saturday	11:00pm	12:30am	
	Sunday	11:00pm	Midnight	
	Good Friday	11:00pm	Midnight	
	Christmas Day	11:00pm	Midnight	
	New Year's Eve	11:00pm	12:30am	Except on a Sunday
	New Year's Eve	11:00pm	Midnight	Sunday
	On New Years Eve from the permitted hours on the follow		urs on New Y	ears Eve to the start of
M. The sale by retail of alcohol for	consumption ON and OFF the prer	nises		
	Monday to Saturday	10:00am	Midnight	
	Sunday	10:00am	11:30pm	
	On New Year's Eve from the en hours on the following day.	d of permitted hours on	New Year's E	ve to the start of permitted

THE OPENING HOURS OF THE PREMISES			
	Description	Time From	Time To
	Monday to Saturday	10:00am	12:30am
	Sunday	10:00am	Midnight
	On New Year's Eve from the end of permitted hours on New Year's Eve to the start of permitted hours on the following day.		

Torbay Council Licensing & Public Protection Town Hall **Castle Circus** Torquay TQ1 3DR



Telephone



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WHERE THE LICENCE AUTHORISES SUPPLIES OF ALCOHOL WHETHER THESE ARE ON AND / OR OFF SUPPLIES

- M. The sale by retail of alcohol for consumption ON and OFF the premises

	Part 2
NAME, (REGISTERED) ADDRESS, TELEPHONE NUMBER AND	DEMAIL (WHERE RELEVANT) OF HOLDER OF PREMISES LICENCE
Brixham Mortar Ltd	The Breakwater Bistro, Berry Head Road, Brixham, Devon, TQ5 9AF. Telephone
REGISTERED NUMBER OF HOLDER, FOR EXAMPLE COMPA	NY NUMBER, CHARITY NUMBER (WHERE APPLICABLE)
Brixham Mortar Ltd	11428647
NAME, ADDRESS AND TELEPHONE NUMBER OF DESIGNATE AUTHORISES THE SUPPLY OF ALCOHOL	ED PREMISES SUPERVISOR WHERE THE PREMISES LICENCE
Thomas Leonard MAYERS	
PERSONAL LICENCE NUMBER AND ISSUING AUTHORITY OF WHERE THE PREMISES LICENCE AUTHORISES FOR THE SU	PERSONAL LICENCE HELD BY DESIGNATED PREMISES SUPERVISOR
Licence No.	sued by Torbay

Rachael Hind Regulatory Service Manager (Commercial) **18 July 2024** 



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#### ANNEXES

#### **ANNEXE 1**

#### MANDATORY CONDITION: WHERE LICENCE AUTHORISES SUPPLY OF ALCOHOL

- 1) No supply of alcohol may be made under the premises licence:-
  - (a) at a time where there is no designated premises supervisor in respect of the premises licence, or

(b) at a time when the designated premises supervisor does not hold a personal licence or his/her personal licence is suspended.

- 2) Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
- 3) (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:-

(a) games or other activities which require or encourage, or are designed to require or encourage, individuals to: 
 (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
 (ii) drink as much alcohol as possible (whether within a time limit or otherwise);

(b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;

(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;

(d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;

(e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

- 4) The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 5) (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

(2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

(3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:-

- (a) a holographic mark, or
- (b) an ultraviolet feature.
- 6) The responsible person must ensure that:-

(a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is



#### ANNEXES continued ...

available to customers in the following measures:-

- (i) beer or cider: 1/2 pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml;

(b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and

(c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

#### **Minimum Drinks Pricing**

- 1) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2) For the purposes of the condition set out in paragraph 1

(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979

(b) "permitted price" is the price found by applying the formula P = D + (DxV)

Where:-

(i) P is the permitted price

(ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and

(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence:-
  - (i) The holder of the premises licence
  - (ii) The designated premises supervisor (if any) in respect of such a licence, or
  - (iii) The personal licence holder who makes or authorises a supply of alcohol under such a licence;

(d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

(e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

- 3) Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from the paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 4) (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.

(2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

#### **ANNEXE 2**

#### CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE

#### General

- 1. There must be no consumption of alcohol from glass bottles from which it is intended or likely that a person will drink.
- 2. Notices shall be displayed at the entrance of the premises and at the bar informing customers of any restrictions to our off sales service, such as plastic bottles and plastic glasses if deemed necessary,



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#### ANNEXES continued ...

#### The prevention of crime and disorder

- 1. A CCTV system capable of providing images of an evidential standard in all lighting conditions, particularly with regard to facial recognition, shall operate throughout the times the premises are open to the public, with monitors behind all bars and a recording system. All recordings shall be kept for a minimum of 14 days and copies of recordings shall be supplied to the police within 7 days of any request.
- 2. For on sales of alcohol, consumption must be restricted to persons sat at tables or sat at the bar.

#### The protection of children from harm

- 1. Regular ID checks shall be carried out and only current photocard driving licence and passports shall be accepted as ID.
- 2. Challenge 25 accredited proof of age initiative shall be operated by all staff.

#### **ANNEXE 3**

#### CONDITIONS ATTACHED AFTER A HEARING BY THE LICENSING AUTHORITY

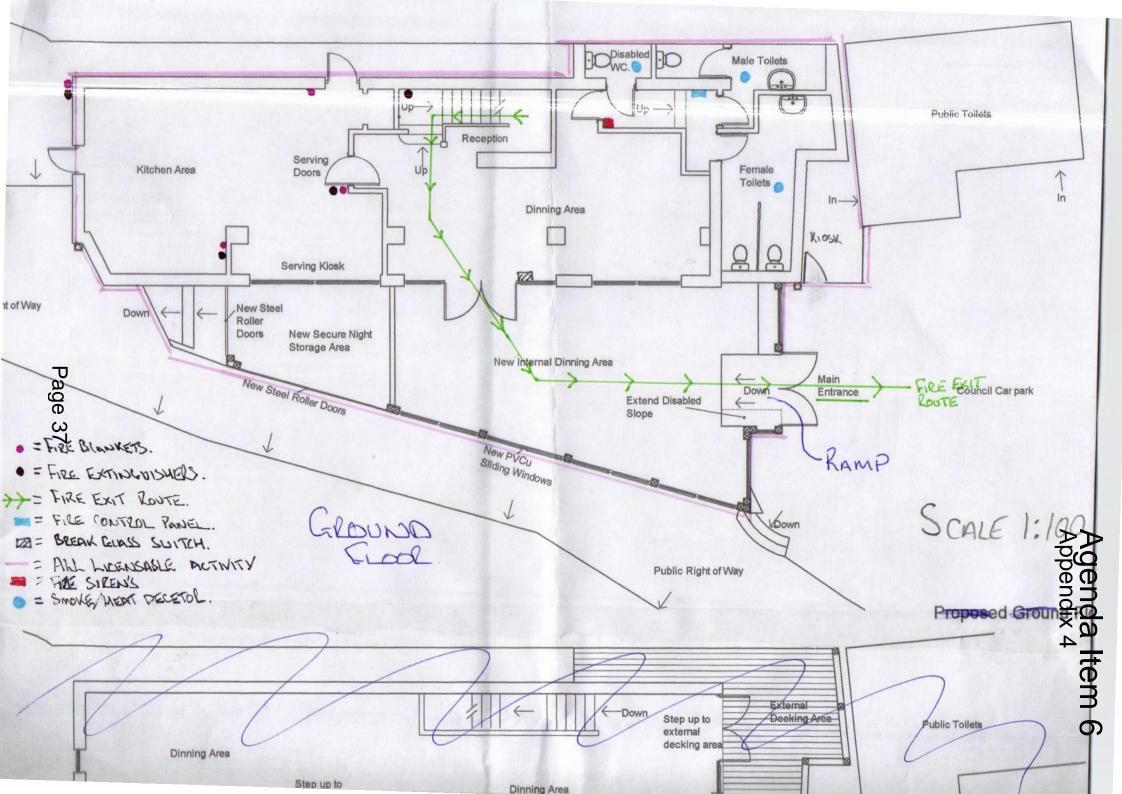
None

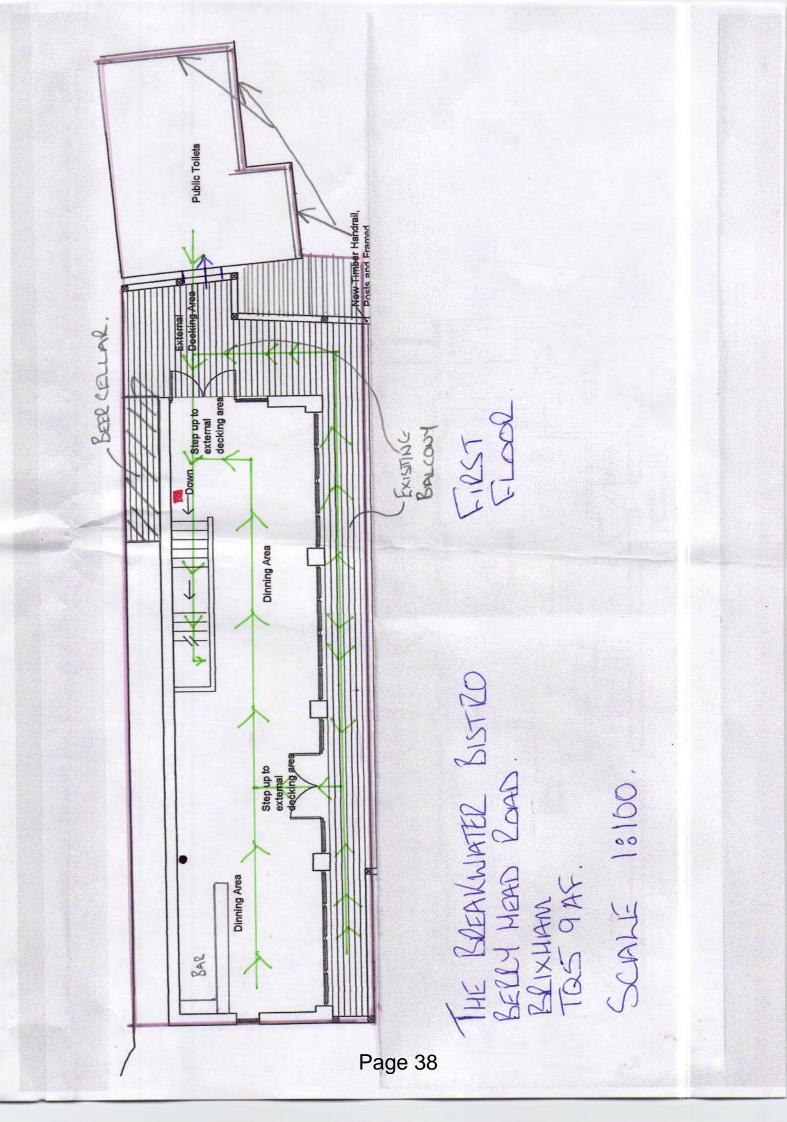
#### ANNEXE 4

#### PLANS

Copy attached to Licence.

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## Agenda Item 6

Licensing representation	
Date and Time Submitted	17 July 2024 17:23:45
Name of the premises:	Breakwater Bistro
Support/Object to application	Object
Address of the premises:	Berry Head Road Brixham TQ5 9AF

## **Applicant Details**

In what capacity are you applying?	Any other person
First name:	
Last name:	
Contact number:	
Email address:	
Address:	

### Representation

Which of the following Licensing Objectives is this representation relevant to?

This representation is relevant to the following Licensing Objectives	The prevention of public nuisance
The reason for your representation:	I live in Heath Road directly above the Breakwater Bistro, and believe that an extension to the balcony will significantly increase the noise pollution to this quiet place. The quarry is home to a number of badgers amongst other wildlife, and sound bounces around the quarry walls already, amplifying sound to the dwellings above the breakwater, causing a noise nuisance to both residents and wildlife. The noise levels already can be disruptive, so would not want this to increase further.
Is there any reason why you do not want your personal details to be passed on to the premises license holder?	No
Would you like to include any documentation in support of your representation	Νο
Uploaded Files	

### Confirmation

I confirm I have read the representation guidance notes and agree that a copy of my representation will be given to the premises license holder.	1
Full name:	

Licensing representation	
Date and Time Submitted	10 July 2024 17:38:29
Name of the premises:	Breakwater Bistro
Support/Object to application	Object
Address of the premises:	The Breakwater Bistro Berryhead Road Brixham TQ5 9AF

## **Applicant Details**

In what capacity are you applying?	body or group
First name:	
Last name:	
Contact number:	
Email address:	
Address:	

## Representation

Which of the following Licensing Objectives is this representation relevant to?

This representation is relevant to the following Licensing Objectives	The prevention of public nuisance
The reason for your representation:	According to the licence The Breakwater Bistro has stated that there is a balcony to be constructed over the exististing ground floor. If this is to be used for entertainment it will detract from the local area and cause nuisence, to residence and beach users. When such entertainment happened previously the mess and litter covered the beach and The Breakwater Bistro did nothing to clear it up or provide enought bins for their customers. The Breakwater Bistro is next to the car park which has been designated a Community Asset.
Is there any reason why you do not want your personal details to be passed on to the premises license holder?	Yes
What is the reason you do not want your personal details to be passed on to the premises license holder?	
Would you like to include any documentation in support of your representation	Νο
Uploaded Files	

### Confirmation

I confirm I have read the representation guidance notes and agree that a copy of my representation will be given to the premises license holder.	1
Full name:	